

## STAFF REPORT

**SUBJECT:** 2006 State Transportation Improvement Program

**MEETING DATE:** May 18, 2006

**AGENDA ITEM:** 12

**RECOMMENDATION:**

Receive report on 2006 STIP adopted by the California Transportation Commission.

**STAFF CONTACT:** Steve VanDenburgh

**SUMMARY:**

The adopted 2006 STIP is a good news\bad news story for SBCAG. The good news is the CTC concurred with SBCAG's programming of additional funding to the Highway 101 Milpas\Cabrillo-Hot Springs project, Highway 101 Santa Maria six lane project, Route 246 widening project, the Highway 101 ITS project, and the Highway 101 Hollister\Cathedral Oaks (Ellwood RR Bridge) interchange project. The bad news is the CTC rejected SBCAG's programming of new start funding for the Highway 101 Widening project and additional funding for the Carpinteria Creek\Linden\Casitas Pass Interchange Project which looks like it will have to be phased because of cost increases.

**DISCUSSION:**

The California Transportation Commission (CTC) adopted the 2006 STIP on April 27 which incorporated Regional Transportation Improvement Programs (RTIPs) from around the State, including the RTIP that was submitted by SBCAG in January. Unfortunately for SBCAG, the level of funding programmed in RTIPs far outstripped the revised fund estimate capacity. The fund estimate identified \$455 million in new capacity for highways and roads. Against that, about \$1.3 billion in new programming proposals were made for projects throughout the state, including cost increases and new projects. On the transit side (Public Transportation Account), the fund estimate identified \$1.355 billion in capacity, but the proposals totaled about \$622 million. None of this means that regional agencies or Caltrans did anything wrong. The regions were asked to program their RTIP's according to their priorities and they did. What all this means is that the restrictions on funding are out of line with the transportation needs that the regions and Caltrans are identifying. For transportation enhancement (TE) projects, which are now programmed through the STIP process, proposals were much more closely aligned to capacity.

Consequently, the CTC was able to program approximately 20% of the funding targets used by RTPA's to prepare their RTIP's. For SBCAG, it was 22%, or approximately \$9 million in new capacity. The estimate of \$9 million does not include the approximately \$10 million in capacity SBCAG created by deleting existing local road rehab and other projects that have been low on

the CTC's allocation priority list for years. New capacity and capacity from deleted projects was largely absorbed by cost increases on the Highway 101 Milpas\Cabrillo-Hot Springs project.

The attached tables represent how the STIP and STIP-TE funded projects in Santa Barbara County fared in the adopted STIP. A comparison of the adopted STIP and SBCAG's RTIP shows:

- **Milpas\Cabrillo\Hot Springs.** The CTC supported the Milpas\Cabrillo-Hot Springs project as the region's #1 priority project under development by concurring with SBCAG's programming of \$17.2 million in new funding for the project. The new funding comes from the \$9 million in new capacity plus funds from deleted projects.
- **Santa Maria Six-Lane Project.** The CTC continued to support the Santa Maria six-lane widening project, SBCAG's #1 ready-for-construction project, by including \$5.961 million in additional funds needed to advertise and award a construction contract charged against SBCAG's share of the STIP. (The project's bid opening date is May 16. Caltrans has estimated a start of construction date of July 12).
- **New Start South Coast 101 Project.** The \$7 million in environmental funding for the new-start Highway 101 widening project on the South Coast proposed in SBCAG's adopted RTIP was not included in the STIP by the CTC; the STIP also doesn't include any ITIP (Caltrans STIP) funding we asked for as a match for this project. Even though no STIP funding was approved, Caltrans and SBCAG staff have met and are discussing possible ways to get started on preliminary work tasks such as mapping and surveys.
- **Carp Creek\Linden\Casitas Project.** The STIP does not include the \$29.2 million in new funding requested for the Carp Creek\Linden Avenue\Casitas Pass Interchange project. New funding was rejected because of the limited programming capacity in the STIP. CTC staff has asked SBCAG, Caltrans and the city of Carpinteria to examine phasing the project because of the large cost increase the project has experienced since the 2004 STIP. It is likely to continue to be a challenge for SBCAG to fund the project shortfall in one STIP cycle without phasing it; reflecting a partly funded construction project in the STIP is not allowed under STIP guidelines. It either has to be fully funded, phased, or removed from the STIP and all construction funds unprogrammed and held in an unprogrammed reserve until all of the construction funding has accumulated. However, we have periodically been barred from accessing our STIP reserve. SCBAG staff believes phasing is the best option.
- **Santa Maria River Bridge.** The CTC did not include \$152,000 programmed by SBCAG in the RTIP for right of way, nor a corresponding right of way match programmed by the San Luis Obispo Council of Governments in their RTIP. There are two reasons for this. SBCAG and SLOCOG had requested in their RTIPs that the CTC program \$1.3 million in ITIP (Caltrans STIP) funding to the project to match a \$2.7 million federal earmark secured by Congresswoman Capps at the request of the two regional agencies. The CTC decided not to program the ITIP funds (which weren't requested by Caltrans anyway) to the project's design. Without design funds, there was even less reason for the CTC to program right of way funds to the project. Second, both design and right of way are new components of work on this project. Statewide, the CTC denied regional agency requests to start work on new components except for a small number of counties where they were compelled to fund new components by statute.

- **Smaller Funding Requests Supported.** The CTC supported SBCAG's requests in the RTIP for additional funding for the Route 246 widening project (ppno 6400), the Highway 101 ITS project (ppno 880A), and the Highway 101 Hollister/Cathedral Oaks (Ellwood RR Bridge) interchange project. New funding requests ranged from \$315,000 to \$674,000. The projects received the remaining funding capacity not used by the Milpas Project.
- **STIP-TE.** The CTC supported all of SBCAG's new STIP-TE projects except for Goleta's Los Carneros Interchange landscaping project, which was awarded a State TE grant by Caltrans prior to Goleta's incorporation and needs non-TE funds as a match. New projects added to the STIP-TE program are the Pershing Park Multi-purpose Pathway (City of S.B.), Union Valley Parkway Landscaping (Santa Maria), Riverbend Park Bikeway (Lompoc), River Oaks Multipurpose Trail (Santa Maria), and Alan Hancock bike path. The CTC did schedule some of the projects in different years than requested by SBCAG to better fit STIP-TE programming targets.
- **Deleted Projects.** All projects the SBCAG Board asked in the RTIP to be from the STIP were deleted.

In adopting the STIP, the CTC made other important policy decisions that affect STIP projects.

- **State-only Funding.** The CTC deleted the "state-only" designations affixed to some projects in the STIP because the STIP at this point in time, and into the foreseeable future, is entirely funded with State gas tax dollars so all projects are "state-only". Federal gas tax funds are being used to fund the SHOPP program. This could impact the type of environmental document agencies prepare. If a project can be delivered within a short time frame, agencies may risk preparing a CEQA document for their STIP project, if only STIP funds and no federal funds like CMAQ or STIP-TE funds are programmed to it. And it is a risk—the current flow of state funds to the STIP and federal funds to the SHOPP could change and require agencies to backtrack and prepare a NEPA document for their STIP projects.
- **Public Transit Account Funding.** The CTC will be accepting STIP amendments for agencies wishing to add PTA funded projects to the STIP through a process that will be announced in June or July. While there is statewide capacity to fund Public Transit Account projects at this time, PTA projects added to the STIP will count against county shares. PTA can be used for transit capital projects, park and rides, HOV-only lanes, etc. SBCAG staff will monitor PTA programming opportunities and report them to the SBCAG Board and TTAC.

The attached table reflects the programming of SBCAG's projects in the adopted 2006 STIP.

Steve VanDenburgh of SBCAG staff will be at the Board meeting to present this item and answer questions.

## 2006 State Transportation Improvement Program for Santa Barbara County

**STIP**

Agency	Rte	PPNO	Project	Total	Project Totals by Fiscal Year						Project Totals by Component						Compared to RTIP?		
					Prior	06/07	07/08	08/09	09/10	10/11	R/W	Const	Env. & Pl.	PS&E	R/W Sup	Con Sup			
Caltrans	101	4460	Santa Maria 6-lane (RIP)(supplemental)	5,961	5,961	0	0	0	0	0	0	0	5,961	0	0	0	0	0	RTIP had \$4,949k for cost increases; higher amount programmed in STIP due to new estimate by CT prior to advertisement
Caltrans	101	4459	Santa Maria River Bridge Widening (RIP)	380	380	0	0	0	0	0	0	0	0	380	0	0	0	0	\$152k for ROW in RTIP rejected; no ITIP proposed by Caltrans as a match; few new project components added to STIP by CTC
Caltrans	101	478	Cabrillo-Milpas, op improvs (96grf) (02S-119)	47,531	0	0	47,531	0	0	0	0	0	47,531	0	0	0	0	0	Matches RTIP; \$17,243k in new funding added
Caltrans	101	482	Via Real frontage rd gap	3,302	444	0	0	0	0	2,858	0	0	2,507	115	329	0	351	0	Matches RTIP; Funds reprogrammed to 10/11
Caltrans	101	482	Carpenteria Crk-Linden, IC/imps (96 grf)	16,365	6,000	0	0	0	0	10,365	6,000	10,365	0	0	0	0	0	0	\$29.2 mil in new funding rejected; programmed funds reprogrammed to 10/11 per RTIP
Caltrans	101	4607	Sta Barbara, Carillo St northbound onramp	4,142	1,028	3,114	0	0	0	0	28	2,781	640	350	10	333	0	0	Matches RTIP
Caltrans	101	4638	Nr Sta Maria, Union Valley Parkway interchange	7,376	1,815	0	5,561	0	0	0	727	5,050	422	563	103	511	0	0	Matches RTIP
Caltrans	101	880A	Las Positas, Zaca Sta, ITS improvements	1,340	181	194	965	0	0	0	0	816	181	183	11	149	0	0	Matches RTIP; \$315k funding added to E&P, PS&E, Cons., Con. Sup
Caltrans	166	620	Guadalupe-Santa Maria, widen, environmental only	1,386	135	0	0	0	0	1,251	0	0	1,386	0	0	0	0	0	Matches RTIP; unspent funds reprogrammed to 10/11
Caltrans	246	6400	E of Lompoc, Purisma-Domingos, widen	7,217	3,420	0	0	3,797	0	0	0	0	3,420	3,797	0	0	0	0	Matches RTIP; \$674k added to E&P
Goleta	loc	4611	Fowler and Ekwill St extensions (024-09)	15,933	0	0	4,561	11,372	0	0	3,581	11,372	0	980	0	0	0	0	CTC moved \$980k PS&E from 06/07 to 07/08; OK'd by city
Caltrans	loc	1840	Rt 101 Ellwood O/H UPRR Repl Bridge (04S-09)	1,701	222	0	1,479	0	0	0	111	1,366	0	111	0	113	0	0	Matches RTIP; \$500k state-only added
S B County	loc	1206	Ortega Hill Rd, Ortega Ridge-Greenwell, improvs	2,550	407	2,143	0	0	0	0	0	2,143	129	278	0	0	0	0	Matches RTIP
S B County	loc	1203	Hummel Dr extension, Orcutt (state only)	1,070	141	0	929	0	0	0	141	929	0	0	0	0	0	0	Matches RTIP
Santa Barbara	loc	820	Las Positas & Cliff Dr intersection improvs	750	0	0	75	85	590	0	0	590	75	85	0	0	0	0	CTC changed FYs for E&P, PS&E and Const.; OK'd by city
Santa Maria	loc	1807	Betteravia Rd widening (with AB 3090 repl \$)	621	0	621	0	0	0	0	0	621	0	0	0	0	0	0	Matches RTIP
SBCAG	ppm	0919	Planning, Programming & Monitoring (s/o)	661	0	137	137	129	129	129	0	0	661	0	0	0	0	0	Matches RTIP
SBCAG	ppm	1825	AB 3090 reimbursement (03-04 ppm)(02S-124)	35	35	0	0	0	0	0	0	0	0	0	0	0	0	0	Repayment scheduled in 07/08
				111,945	13,793	6,209	61,238	15,383	719	14,603	10,588	86,071	7,029	6,676	124	1,457			

	06/07	07/08	08/09	09/10	10/11	TOTAL
2006 STIP Targets *	32,526	45,066	11,770	0	0	89,362
STIP Funds Subject to Reprogramming	6,209	61,238	15,383	719	14,603	98,152
Over \ -Under	-26,317	16,172	3,613	719	14,603	8,790
Cumulative 2006 STIP Targets	32,526	77,592	89,362	89,362	89,362	
Cumulative: STIP Funds Subject to Reprogramming	6,209	67,447	82,830	83,549	98,152	

## 2006 State Transportation Improvement Program for Santa Barbara County

### STIP - TE

Agency	Rte	PPNO	Project	Total	Project Totals by Fiscal Year						Project Totals by Component						Compared to RTIP?		
					Prior	06/07	07/08	08/09	09/10	10/11	R/W	Const	Env. & Pl.	PS&E	R/W Sup	Con Sup			
Carpinteria	loc	1191	Carpinteria Bluffs nature park bike path	273	0	0	0	273	0	0	0	0	273	0	0	0	0	0	Matches RTIP
Santa Barbara	loc	1195	Loma Alta Hill sidewalk	1,042	100	0	0	942	0	0	0	0	942	0	100	0	0	0	Matches RTIP
Santa Barbara	loc	1196	Mission St, Modoc-Rt 101, bikeway	950	3	947	0	0	0	0	0	0	947	0	3	0	0	0	Matches RTIP
Goleta	loc	1204	San Jose Creek bikeway, env	200	0	0	200	0	0	0	0	0	0	0	200	0	0	0	Matches RTIP; project moved to STIP-TE
Santa Barbara	loc	1899	Pershing Park Multi Purpose Pathway	175	0	175	0	0	0	0	0	0	175	0	0	0	0	0	New Project - Matches RTIP
Santa Maria	loc	1901	Railroad Bikeway Phase II	635	0	0	0	0	635	0	0	0	0	0	0	0	0	0	New Project - CTC out funds in 09/10 vs 08/09
Santa Maria	loc	1902	UVP Landscaping	151	0	0	151	0	0	0	0	0	151	0	0	0	0	0	New Project - Matches RTIP
Lompoc	loc	1904	Riverbend Park Bikeway	568	0	568	0	0	0	0	0	0	568	0	0	0	0	0	New Project - Matches RTIP
Santa Maria	loc	1905	River Oaks MPT Demo Bikeway	179	0	0	0	0	0	0	179	0	0	0	0	0	0	0	New Project - CTC put project in 10/11 vs. 08/09
Lompoc	loc	1906	Alan Hancock Bike Path	305	0	0	0	0	0	305	0	0	305	0	0	0	0	0	New Project - CTC put project in 10/11 vs. 09/10
Santa Barbara	loc	1193	Carrillo St, Cliff-San Andres, ped walkway	576	576	0	0	0	0	0	0	531	0	0	45	0	0	0	Granted Allocation Extensions
				4,478	679	1,690	351	1,215	635	484	0	3,361	0	303	0	0	0	0	

	06/07	07/08	08/09	09/10	10/11	TOTAL
2006 STIP Targets	1,621	346	909	860	794	4,530
STIP Funds Subject to Reprogramming	1,690	351	1,215	635	484	4,375
Over \ -Under	69	5	306	-225	-310	-155

Cumulative 2006 STIP-TE Targets	1,621	1,967	2,876	3,736	4,530
Cumulative STIP-TE Programming	1,690	2,041	3,256	3,891	4,375