

STAFF REPORT

SUBJECT: Measure D Program of Projects

MEETING DATE: June 7, 2007

AGENDA ITEM: 6

RECOMMENDATION: Approve the recommended Measure D Program of Projects for fiscal years 2007-08 through 2009-2010.

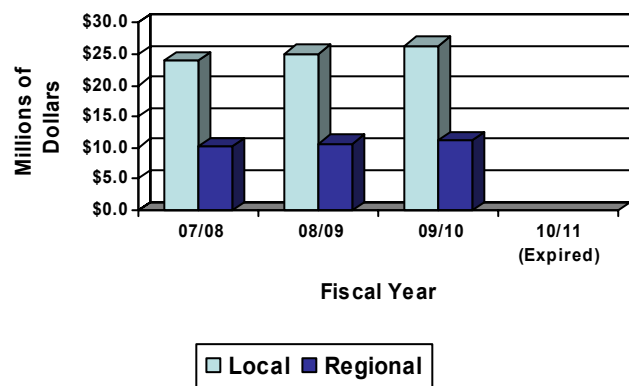
STAFF CONTACT: Steve VanDenburgh

DISCUSSION:

SBCAG is required each year to approve a Measure D program of projects which identifies all transportation projects proposed to be funded with Measure D revenues during the next five years. Because there are only four years of revenue collection remaining before the measure expires, this year's program identifies all projects to be funded with the revenues collected during the last four years of the program. Only projects that are included in the approved program are eligible for Measure D funding. The attached report contains the recommended countywide Measure D program for the period starting July 1, 2007 (FY 2007-08) and ending June 30, 2010 (FY 2009-10), *excluding the city of Guadalupe, which has not yet submitted its program of projects to SBCAG. Guadalupe's projects will be amended into the program at a later date.*

Figure 1 shows anticipated Measure D funding (local and regional shares) over the next three years. Revenue growth historically for Measure D has been approximately five-percent per year since 1990. For the remaining years of the program, revenue is forecast to grow at 5% per year. Total revenue generated over these four years is \$145 million. Unless Measure D is renewed, the region will experience a reduction of about \$35 million annually beginning in 2010 for transportation needs including local street repair and maintenance, congestion relief, safety improvements, transit and alternative transportation projects.

**Measure D Funding
Without Renewal before April 2010**



Member Agencies

Buellton ■ Carpinteria ■ Goleta ■ Guadalupe ■ Lompoc ■ Santa Barbara ■ Santa Maria ■ Solvang ■ Santa Barbara County

The Measure D Program of Projects consists of two major elements: the Program of Local Projects and the Program of Regional Projects.

- **Local** Projects are listed in Table 4 and consist of street, bikeway and transit projects that local agencies propose to fund with Local Program funds. Each local agency is required to prepare a Program of Projects and to adopt a local program after holding a public meeting. The program of local projects is consistent with the programs adopted by the local agencies. An estimated \$71.3 million, 70% of the total Measure D revenues, will be made available to local agencies over the remaining four years of the program.
- **Regional** projects are listed in Table 5 and consist of state and regional projects approved in the Measure D Highway Program Strategic Plan. It is estimated that \$30.6 million, almost 30% of the total Measure D revenues, will be made available to fund the highway program. Approximately \$0.5 million from the Regional account will be made available to the four paratransit operators over the four-year period.

Questions about the program of projects should be directed to Steve VanDenburgh, Deputy Director at 961-8904 or svandenburgh@sbcag.org.

Measure D Program of Projects

Fiscal Years 2007-08 to 2009-10



Prepared by:



260 N. San Antonio Rd., Suite B
Santa Barbara, CA 93110
(805) 961-8900
www.sbcag.org



MEASURE D PROGRAM OF PROJECTS

TABLE OF CONTENTS

	<u>Page #</u>
Introduction	1
Measure D Revenues	1
Program of Projects	3
Program of Local Projects	3
Program of Regional Projects	6
State Highway Funding Fair Share Certification	7
Specialized Transit Services	7

FIGURES & TABLES

Figure 1 - Annual Distribution of Sales Tax	2
Table 1 - Measure D Revenue Estimate	4
Table 2 - Estimate of Measure D Local Apportionments	5
Table 3 - Estimate of Measure D Regional Program Paratransit Funds	8
Table 4 - Program of Local Projects	9
Table 5 - Program of Regional Projects	18

**MEASURE D PROGRAM OF PROJECTS
FY 2007-08 to 2009-10**

INTRODUCTION

On November 7, 1989, the voters of the County of Santa Barbara approved Measure D - the Santa Barbara Transportation Improvement Program - with a 55% majority vote. This action created a new important role for the Santa Barbara County Association of Governments (SBCAG), which was designated by the Board of Supervisors as the Santa Barbara County Local Transportation Authority (LTA), responsible for the administration of the new transportation sales tax program.

As a result of the passage of Measure D, the local sales tax was increased countywide by 1/2 cent effective April 1, 1990. The transportation sales tax will remain in effect for a total of twenty years, with the revenues being allocated for transportation improvements. FY 2007-2008 represents the eighteenth year that funds will be allocated from Measure D revenues.

Measure D is comprised of two programs: the Local Program which is managed by the local agencies for street, transit and bikeway improvements; and the Regional Program managed primarily by SBCAG for highway projects and specialized transit services.

SBCAG must annually approve the Measure D program of projects. The program identifies all transportation projects that are proposed for funding with Measure D revenues for the succeeding five-year period. Local jurisdictions have submitted locally approved programs for inclusion in this document. Because the measure program expires in 2010, this document contains the Measure D program of projects for the three-year period of Fiscal Year 2007-08 to Fiscal Year 2009-10.

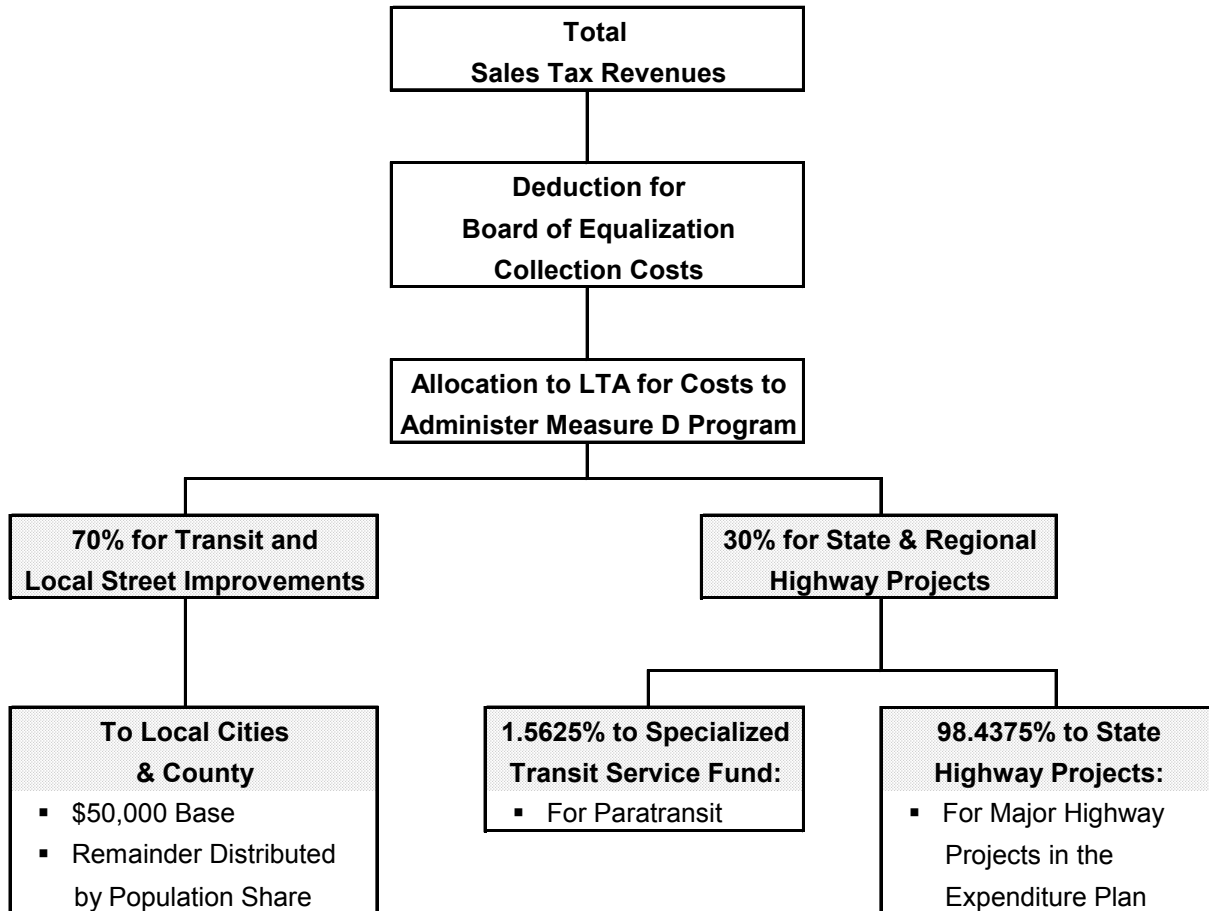
Measure D Revenues

The distribution of the revenues is depicted in Figure 1. After deduction for the estimated cost of collection of the tax by the State Board of Equalization and the allocation to SBCAG for salaries and benefits (no more than 1%) plus indirect costs for administrative purposes, the remaining revenues are divided on a ratio of 70% to local agencies for public transit, local street and bikeway projects and 30% for state and regional highway projects and paratransit.

During the 20 years Measure D is in effect, it will generate an estimated \$490 million - \$345 million for the local agencies program and \$145 million for the regional state highway improvement program and specialized transit services (in escalated dollars). The estimates in Table 1 show that Measure D will provide \$101.9 million for local, regional and specialized transportation projects during the three-year program period from FY 2007-08 to FY 2009-10. Of this amount an estimated \$71.3 million will be available for the local program projects and \$30.6 million for the regional program. The estimated distribution of the local program funds to the local jurisdictions for the three-year period is shown in Table 2. The \$30.6 million for the regional program is further broken down to include \$0.5 million for paratransit services, \$22.0 million in debt service and \$8.2 million for regional projects as shown in Table 5.

Figure 1

Annual Distribution of Measure D Sales Tax Revenues



PROGRAM OF PROJECTS

Each local jurisdiction must annually prepare and adopt a five-year local program of projects. Because there are only three years of revenue remaining until the measure expires, local agencies have adopted three-year programs. These local programs identify all of the local street and road or public transit projects that will be funded with local Measure D funds. Below is a more detailed discussion of the Measure D local program. The Program of Local Projects may be found in Table 4.

The state and regional highway projects are listed in the Program of Regional Projects shown in Table 5. These projects were specifically identified in the Measure D Expenditure Plan and will be completed by SBCAG using a mix of Measure D, state and other funds.

Program of Local Projects

Measure D local program funds may be used for transportation projects such as for local roads, bikeways and public transit at the discretion of each city council and the Board of Supervisors. The Measure D Ordinance, however, requires that local agencies meet certain requirements in addition to submitting a program of local projects.

These requirements include a certification by resolution that:

- 1) The local agency is maintaining an expenditure of local discretionary funds for street and road purposes which is no less than that reported in the State Controller's Annual report of Financial Transactions for Streets and Roads for the Fiscal Year 1986-87. This requirement, referred to as the "maintenance of effort" (MOE), is intended to ensure that Measure D revenues are used to supplement rather than replace existing local revenue sources for street maintenance and improvement programs. The cities of Buellton and Goleta are exempt from this requirement since they incorporated after the Measure D program was instituted and had no control over funds and programs prior to incorporation.
- 2) Local agencies will not use Measure D funds to replace private developer funding that has been previously committed to a transportation project or that would normally be required under city or county policy.

In addition, local entities are required to hold a public hearing within their respective jurisdictions on the local program of projects prior to adoption by the local entity.

Each local jurisdiction has adopted a resolution with its local program of projects which certifies that it will meet the maintenance of effort and private developer funding requirements of the Measure D ordinance.

The dollar amounts shown in the Program of Local Projects represent the estimated total cost of the projects rather than the portion to be paid for with Measure D funds. The funding source distribution is shown in the last column of the tables.

Table 1

Measure D
Three Year Revenue Estimate
(FY 2008-2010)

	<u>FY 07-08</u>	<u>FY 08-09</u>	<u>FY 09-10</u>
Total Receipts	\$33,464,288	\$34,802,860	\$36,194,974
Board of Equalization Administrative Costs	(501,965)	(522,044)	(542,925)
LTA Administration: Staff + Indirect Costs	<u>(329,623)</u>	<u>(342,808)</u>	<u>(356,520)</u>
Available for Allocation	<u>\$32,632,700</u>	<u>\$33,938,008</u>	<u>\$35,295,529</u>
Local Program (70%)	\$22,842,890	\$23,756,605	\$24,706,870
Regional Program (30%)	\$9,789,810	\$10,181,403	\$10,588,659
<u>Regional Program Breakdown:</u>			
Paratransit (1.5625%)	152,966	159,084	165,448
Capital (98.4375%)			
Capital Projects Fund	4,892,900	1,388,381	1,785,973
Debt Service on Revenue Bonds	4,743,944	8,633,938	8,637,238

Table 2

Three Year Estimate of Measure D Local Apportionments
(FY 2008-2010)

Jurisdiction	Population	FY 07-08 Estimate	FY 08-09 Estimate	FY 09-10 Estimate
Buellton	4,548	\$293,620	\$301,405	\$311,655
Carpinteria	14,172	\$794,800	\$833,400	\$865,342
Goleta	30,290	\$1,634,627	\$1,724,372	\$1,792,640
Guadalupe	6,423	\$387,675	\$405,051	\$419,527
Lompoc	41,915	\$2,258,048	\$2,366,979	\$2,461,448
Santa Barbara City	89,548	\$4,760,224	\$5,000,038	\$5,201,863
Santa Barbara County	139,156	\$7,420,354	\$7,742,271	\$8,055,902
Santa Maria	90,204	\$4,960,957	\$5,036,301	\$5,239,604
Solvang	5,369	<u>\$332,585</u>	<u>\$346,788</u>	<u>\$358,888</u>
T o t a l	421,625	\$22,842,890	23,756,605	\$24,706,870

FY 07-08 estimates reflect recalculation adjustments based on revised DOF population figures for Jan. 05

For Fiscal Year 2007-08, local agencies have programmed projects with approximately \$35.7 million of the project costs to be financed from Measure D local funds. About \$3.1 million is programmed in the coming year for local public transit assistance and alternative transportation modes. The remainder of the funds programmed are for street maintenance, repairs and reconstruction, seismic retrofits, and street improvements including new construction, intersection improvements and widening projects.

Program of Regional Projects

The Measure D Program of Regional Projects are shown in Table 5. This program includes the highway projects identified in the Measure D Expenditure Plan that are to be funded from 30% of the total revenues. Descriptions of the projects in Table 5 were presented in the Measure D Highway Program Strategic Plan adopted by SBCAG in July 2006.

The Program of Regional Projects covers a period of five-year (unlike the local programs which cover a three year period). The longer programming period is consistent with longer programming periods at the state level and is a reflection that expenditures on regional projects will continue even after Measure D revenue collection has ended.

Various sources of funding are shown in the Regional program:

Measure D These are the 30% net sales tax revenues that are allocated under Measure D for State and Regional Highway projects and for specialized transit service.

State Sources of state funds will include:

- State-Local Transportation Partnership Program (SLTPP) funds which are a state matching source.
- STIP-Some financing will come from the State Transportation Improvement Program.
- State Highway Operation & Protection Program (SHOPP) funds are programmed in the current SHOPP.

Other Some of the projects will be funded in part from sources that have not yet been identified. SBCAG will evaluate the funding needs as the projects evolve.

In 2006, SBCAG issued a second series of bonds to assist in meeting anticipated expenditures for current Measure D regional program commitments. A bond issue of \$8.2 million was issued and has been used to pay construction costs for the Ortega Hill Auxiliary Lane project and will be used for the Route 154 Operational Improvements. Having the bond proceeds has also freed up available sales tax fund balance to pay for right of way costs on the 101 Operational Improvements: Milpas to Cabrillo-Hot Springs.

State Highway Funding Fair Share Certification

Senate Bill 45 (Kopp), which was enacted in 1997, substantially revised the programming process for the State Transportation Improvement Program. Under SB 45, 75% of new STIP funds are divided by formula among county shares and the remaining 25% are used for interregional transportation projects recommended by Caltrans. Projects to be programmed against the county share amount are selected by regional agencies such as SBCAG. Projects selected by the regional agency and included in a Regional Transportation Improvement Program must be included in the STIP unless the California Transportation Commission finds that the RTIP is inconsistent with state guidelines or is not a cost-effective use of state funds. The CTC has no discretion to redistribute county share funds since they are available solely for projects nominated by regional agencies in their RTIP's.

Since the CTC is required to program projects in the STIP up to the region's county share amount consistent with SBCAG's RTIP, it is concluded that Santa Barbara County is receiving a fair share of State highway funds and that the State has not reduced the amount of allocations to the County as a result of new local funding being made available through Measure D.

Specialized Transit Services

Table 3 shows that an estimated \$477,498 of regional program funds will be allocated during the three year period for fare reductions and paratransit service improvements for seniors and the disabled.

The estimated allocations for Fiscal Years 2007-08 to 2009-10 by eligible transit claimant are shown in Table 3. Specifically, the funds may be used by the transit operators to:

- reduce elderly and disabled person fares to not less than 50% of existing elderly and disabled person fares.
- provide operating subsidy for paratransit service improvements and expansion.
- contribute to the farebox to meet TDA requirements.
- provide operating subsidy for existing service.

The above allowable uses are in priority order, but each operator is permitted to determine how to best use the funds.

For More Information

Questions about the Program of Projects for FY 2007-08 to 2009-10, or the Measure D Program, should be directed to Steve VanDenburgh, Deputy Director, at 805-961-8904 or svandenburgh@sbcag.org.

Table 3

**Three Year Estimate of
Measure D Regional Program
Paratransit Funds
(FY 2008-2010)**

Eligible Claimants	FY 07-08 Estimate	FY 08-09 Estimate	FY 09-10 Estimate
Easy Lift	\$74,696	\$77,684	\$80,791
Santa Maria Area Transit	48,021	\$49,942	51,940
Lompoc Transit	21,804	\$22,676	23,583
Santa Ynez Valley Transit	<u>8,445</u>	<u>\$8,782</u>	<u>9,134</u>
T O T A L	\$152,966	\$159,084	\$165,448

**Measure D
Program of Local Projects
(\$000)**

Project Description	Program Year			Funding Source and Amount			
	FY07-08	FY08-09	FY09-10	Measure D	Other Local	State	Federal
<u>City of Buellton</u>							
Street Improvements - Annual Striping, Crack Sealing, Concrete Repairs - Citywide	293.6			293.6			
Street Improvements - Various Locations - To Be Determined		301.4	311.6	613.0			
<i>Subtotal</i>	293.6	301.4	311.6	906.6	0.0	0.0	0.0

Table 4 (Continued)

**Measure D
Program of Local Projects
(\$000)**

Project Description	Program Year			Funding Source and Amount			
	FY07-08	FY08-09	FY09-10	Measure D	Other Local	State	Federal
<u>City of Carpinteria</u>							
Street Maintenance & Improvements	433.0	519.0	536.0	1,488.0			
Miscellaneous Concrete Repair	130.0	137.0	142.0	409.0			
Local Transit Assistance	22.0	25.0	27.0	74.0			
MTD Electric Shuttle	64.0	68.0	72.0	204.0			
Bikeway Improvements & Maintenance	5.0	10.0	10.0	25.0			
Street Tree Trimming/Planting	70.0	74.0	78.0	222.0			
Beach Area Drainage Improvements	70.0			70.0			
<i>Subtotal</i>	794.0	833.0	865.0	2,492.0	0.0	0.0	0.0

Table 4 (Continued)

**Measure D
Program of Local Projects
(\$000)**

Project Description	Program Year			Funding Source and Amount			
	FY07-08	FY08-09	FY09-10	Measure D	Other Local	State	Federal
<u>City of Goleta</u>							
Street Maintenance and Improvements	1,143.0	1,262.0	1,329.0	3,734.0			
Miscellaneous Concrete Repair	100.0	100.0	100.0	300.0			
Street Tree and Median Maintenance	275.0	275.0	275.0	825.0			
Paratransit	25.0	25.0	25.0	75.0			
MTD Lines 6&11 Enhancements	92.0	62.0	63.0	217.0			
<i>Subtotal</i>	1,635.0	1,724.0	1,792.0	5,151.0	0.0	0.0	0.0

Table 4 (Continued)

**Measure D
Program of Local Projects
(\$000)**

Project Description	Program Year				Funding Source and Amount			
	FY06-07	FY07-08	FY08-09	FY09-10	Measure D	Local	State	Federal
<u>City of Guadalupe</u>								
<i>Subtotal</i>	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Table 4 (Continued)

**Measure D
Program of Local Projects
(\$000)**

Project Description	Program Year			Funding Source and Amount			
	FY07-08	FY08-09	FY09-10	Measure D	Other Local	State	Federal
<u>City of Lompoc*</u>							
Riverbend Park Bikeway	832.0			200.0			632.0
Old Town Pedestrian Enhancements - 100 N "H" St.			450.0	450.0			
Allan Hancock Bikeway Connector		100.0	792.6	245.0			647.6
Overlays & Rehabilitation of Various Streets	500.0	500.0	445.5	1,445.5			
Street Maintenance - City Wide	2,100.0	2,500.0	2,500.0	7,100.0			
H Street/North Ave Drainage Improvements	250.0			250.0			
Revise Street Standards	61.0			41.0	20.0		
Revise City Street Topo	55.0			55.0			
SBCAG Study - Improve 246 E. Connection	50.0			50.0			
<i>Subtotal</i>	3,848.0	3,100.0	4,188.1	9,836.5	20.0	0.0	1,279.6

* Exceeds three-year total estimate, however, the City's unexpended Measure D balance is sufficient to fund the difference.

Table 4 (Continued)

**Measure D
Program of Local Projects
(\$000)**

Project Description	Program Year			Funding Source and Amount			
	FY07-08	FY08-09	FY09-10	Measure D	Other Local	State	Federal
<u>City of Santa Barbara*</u>							
Capital Projects	1,738.0	1,525.0	1,614.0	4,877.0			
Operations & Maintenance	1,720.0	1,798.0	1,857.0	5,375.0			
Transit Assistance	1,767.0	1,839.0	1,894.0	5,500.0			
<i>Subtotal</i>	5,225.0	5,162.0	5,365.0	15,752.0	0.0	0.0	0.0

* Exceeds three-year total estimate, however, the City's unexpended Measure D balance is sufficient to fund the difference.

Table 4 (Continued)

Measure D
Program of Local Projects
(\$000)

Project Description	Program Year			Funding Source and Amount			
	FY07-08	FY08-09	FY09-10	Measure D	Other Local	State	Federal
County of Santa Barbara*							
<i>Corrective Maintenance</i>							
Various locations countywide	2,825.0	2,175.0	2,175.0	6,125.0	450.0		600.0
<i>Preventive Maintenance</i>							
Various locations countywide	7,300.0	10,038.0	10,149.0	12,044.0		11,443.0	4,000.0
<i>Seismic Retrofits</i>							
Various locations countywide	1,505.0	3,050.0	4,750.0	447.0		620.0	8,241.0
<i>Storm Damage</i>							
Various locations countywide	1,755.0	75.0		480.0			1,350.0
<i>Capital Improvement Projects</i>							
Various locations countywide	1,572.0	1,550.0	1,750.0	2,100.0		772.0	2,000.0
<i>Bridge Replacements</i>							
Various locations countywide	2,700.0	1,650.0	7,000.0	1,231.0			10,119.0
<i>Alternative Transportation</i>							
Various locations countywide	264.0	264.0	264.0	792.0			
Subtotal	17,921.0	18,802.0	26,088.0	23,219.0	450.0	12,835.0	26,310.0

Table 4 (Continued)

**Measure D
Program of Local Projects
(\$000)**

Project Description	Program Year			Funding Source and Amount			
	FY07-08	FY08-09	FY09-10	Measure D	Other Local	State	Federal
<u>City of Santa Maria</u>							
Street Maintenance & Improvements, including chip seals, overlays and reconstructions of street surfaces	4,960.0	5,036.0	5,239.0	15,235.0			
<i>Subtotal</i>	4,960.0	5,036.0	5,239.0	15,235.0	0.0	0.0	0.0

**Measure D
Program of Local Projects
(\$000)**

Project Description	Program Year			Funding Source and Amount			
	FY07-08	FY08-09	FY09-10	Measure D	Other Local	State	Federal
<u>City of Solvang</u>							
Certificate of Participation	45.8	46.5	46.0	138.3			
Overlay Various Roads	100.0	100.0	100.0	300.0			
Village Collection Street Rehabilitation		300.0		300.0			
Slurry Seal Various Roads	40.0	40.0	40.0	120.0			
First Street Rehabilitation Mission to Copenhagen			180.0	180.0			
<i>Subtotal</i>	185.8	486.5	366.0	1,038.3	0.0	0.0	0.0

**Table 5
Measure D Program of Regional Projects**

Projects	Actuals to Date ¹	Expenditures					Total	Measure D	Funding			Total
		2007/08	2008/09	2009/10	2010/11	2011/12			State	Federal	Other	
Rt 1 Operational Improvements	16,418,505						16,418,505	12,011,553	4,406,952			16,418,505
Rt 101 Widening/Interchanges/Operations	3,360,311	54,252	47,196	47,196	11,799		3,520,754	2,066,472	200,000	1,017,282	237,000	3,520,754
Rt 101 Widening-Local Payment	7,500,000						7,500,000	7,500,000				7,500,000
Rt 101 Milpas to Hot Springs	13,765,125	9,719,334	16,143,588	16,323,588	16,323,588	8,161,794	80,437,017	12,212,000	68,225,017			80,437,017
Rt 101 Ortega Hill	7,323,010						7,323,010	4,958,899	2,364,111			7,323,010
Rt 101/Milpas St Interchange	6,907,976						6,907,976	6,150,806	332,961		424,209	6,907,976
Rt 101/Castillo St Interchange	573,057						573,057	573,057				573,057
Rt 101/La Cumbre Rd Interchange	10,394,367						10,394,367	8,989,525	1,404,842			10,394,367
Rt 101/154 (South) Interchange	7,487,401						7,487,401	7,161,405	325,996			7,487,401
Rt 101/Storke Rd Interchange	10,078,261						10,078,261	2,989,769	5,743,176	1,345,316		10,078,261
Rt 101/154 (North) Interchange	10,858,527						10,858,527	7,108,527	3,750,000			10,858,527
Rt 101/Betteravia Rd Interchange	6,984,098						6,984,098	6,744,293	239,497			6,983,790
Rt 101/Stowell Rd Interchange	6,549,764	9,309					6,559,073	5,809,381	750,000			6,559,381
Rt 101/Main St Interchange	4,763,940						4,763,940	4,592,291	171,649			4,763,940
Rt 101/Donovan Rd Interchange	9,162,522						9,162,522	8,862,522	300,000			9,162,522
Rt 135/Betteravia Rd Intersection	1,104,003						1,104,003	1,012,386	91,617			1,104,003
Rt 154 Operational Improvements-Group I	12,367,881						12,367,881	11,843,419	524,462			12,367,881
Rt 154 Operational Improvements-Group II	1,744,403	4,501,235	2,245,113				8,490,751	8,490,751				8,490,751
Rt 166 Operational Improvements	2,703,962						2,703,962	1,867,504	836,458			2,703,962
Hollister Ave/Fairview Ave Intersection	3,687,758						3,687,758	3,575,141	112,617			3,687,758
Coastal Express	796,000	233,106	233,209	237,685			1,500,000	1,500,000				1,500,000
Clean Air Express	748,000	34,950					782,950	782,950				782,950
Totals	145,278,870	14,552,186	18,669,106	16,608,469	16,335,387	8,161,794	219,605,813	126,802,651	89,779,355	2,362,598	661,209	219,605,813

¹ Actuals expenditures shown are through March 31, 2007 plus forecast through June 30, 2007